

FEDERAL LANDS ACCESS PROGRAM (FLAP)

North Dakota Association of County Engineers Presentation

Thursday, January 26, 2017

Chris Longley, CFLHD FLAP Program Manager

CENTRAL FEDERAL LANDS HIGHWAY DIVISION



U.S. Department
of Transportation

**Federal Highway
Administration**

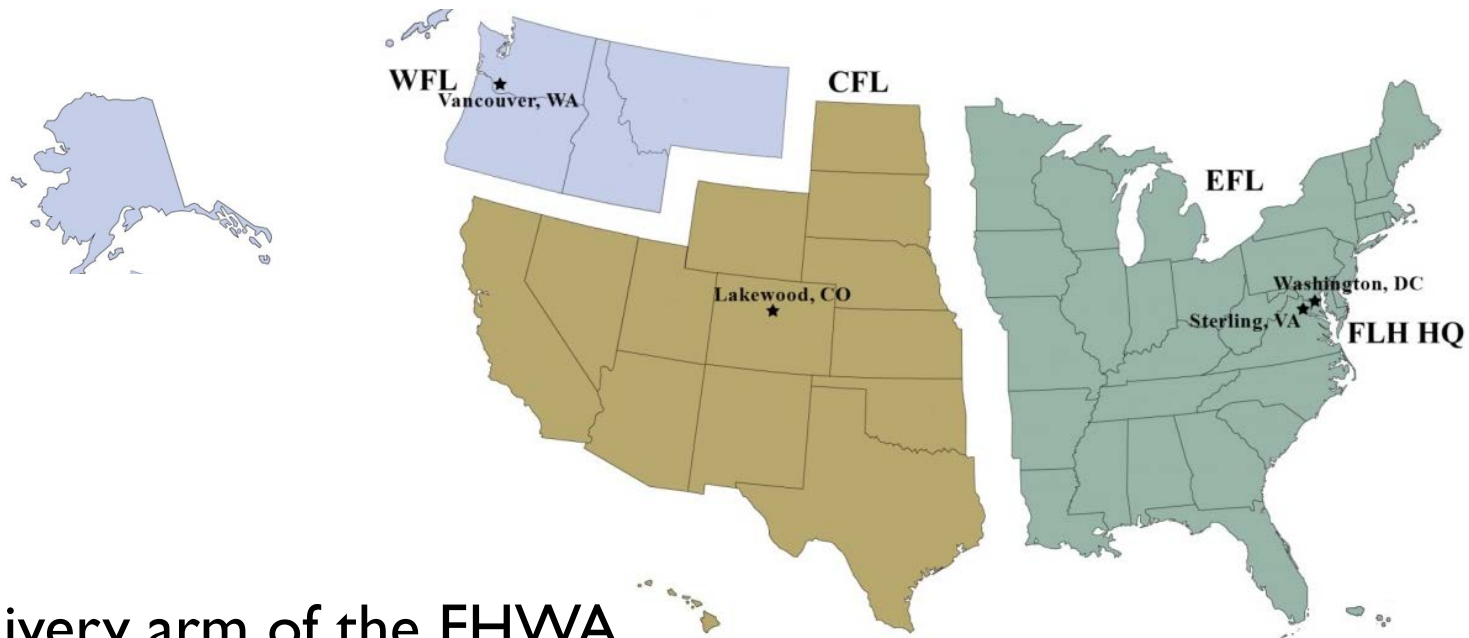


Overview

- **Who is Central Federal Lands (CFLHD)?**
- **FLAP Program Background**
- **FLAP Frequently Asked Questions**
 - **Allocation of Funds**
 - **Programming Decisions**
 - **Eligibility Requirements**
 - **Types of Projects**
 - **Evaluation Criteria**
 - **FLAP vs. Grant Programs**
 - **Match Requirements**
 - **How to Apply**
 - **What happens if selected**



Who is Federal Lands Highway (FLH)?



- Delivery arm of the FHWA
- Our mission: Improving transportation to and within Federal and Tribal Lands by providing technical services to the highway transportation community, as well as building accessible and scenic roads that ensure the many national treasures, within our Federal Lands, can be enjoyed by all

Who is Federal Lands Highway?

FHWA Fed-Aid Division Offices

- Provide stewardship and oversight of the Interstate Highway system.
- Facilitate disbursement of federal funds to State and local governments.
- Comprised of HQ and 52 offices located in each state plus DC and PR.

FHWA Resource Center

- Provides expertise and resources to State, local, and Federal partners.
- 5 offices located in San Francisco, Denver, Chicago, Atlanta, Baltimore.

FHWA Federal Lands Highway

- Provides program stewardship and transportation engineering services for planning, design, construction, and rehabilitation of the highways and bridges that provide access to and through federally owned lands.
- FLH is at forefront of delivering distinctive, sensitive, and sound engineering projects.
- 3 offices located in Vancouver WA, Denver CO, and Sterling VA

Who is Federal Lands Highway?

- Our FLMA partners rely upon FLH to solve and manage unique program and project challenges that are wide-ranging in environment, geography and complexity, through *engineering solutions* that are sensitive to the context of the land.
- We are often confronted by unique terrain, challenging work restrictions, and uncompromising deadlines. Whether it is building highly visible and political projects, constructing roads that are national landmarks, or providing *critical access on rural low-volume transportation facilities*, FLH is at the forefront delivering consistently distinct and sound engineering projects.

FLH Programs

- **Federal Lands Transportation Program (FLTP)** – Improve transportation facilities owned and maintained by a **federal** agency - typically within a national park, forest, wildlife refuge, BLM lands, BOR lands, or USACE lands
- **Federal Lands Access Program (FLAP)**
 - Improve transportation facilities owned or maintained by a **non-federal** agency providing access to, adjacent to, or location within federal lands (typically National Parks, Forests, Wildlife Refuges, BLM lands, BOR lands, and/or USACE lands)
- **Tribal Transportation Program (TTP)** - Provide safe and adequate transportation and public road access to and within Indian reservations, Indian lands, and Alaska Native Village communities



Federal Lands Access Program (FLAP)

Background:

- Created in MAP-21. Continues in the FAST Act
- \$250M up to \$270M authorized in the FAST Act

Goals:

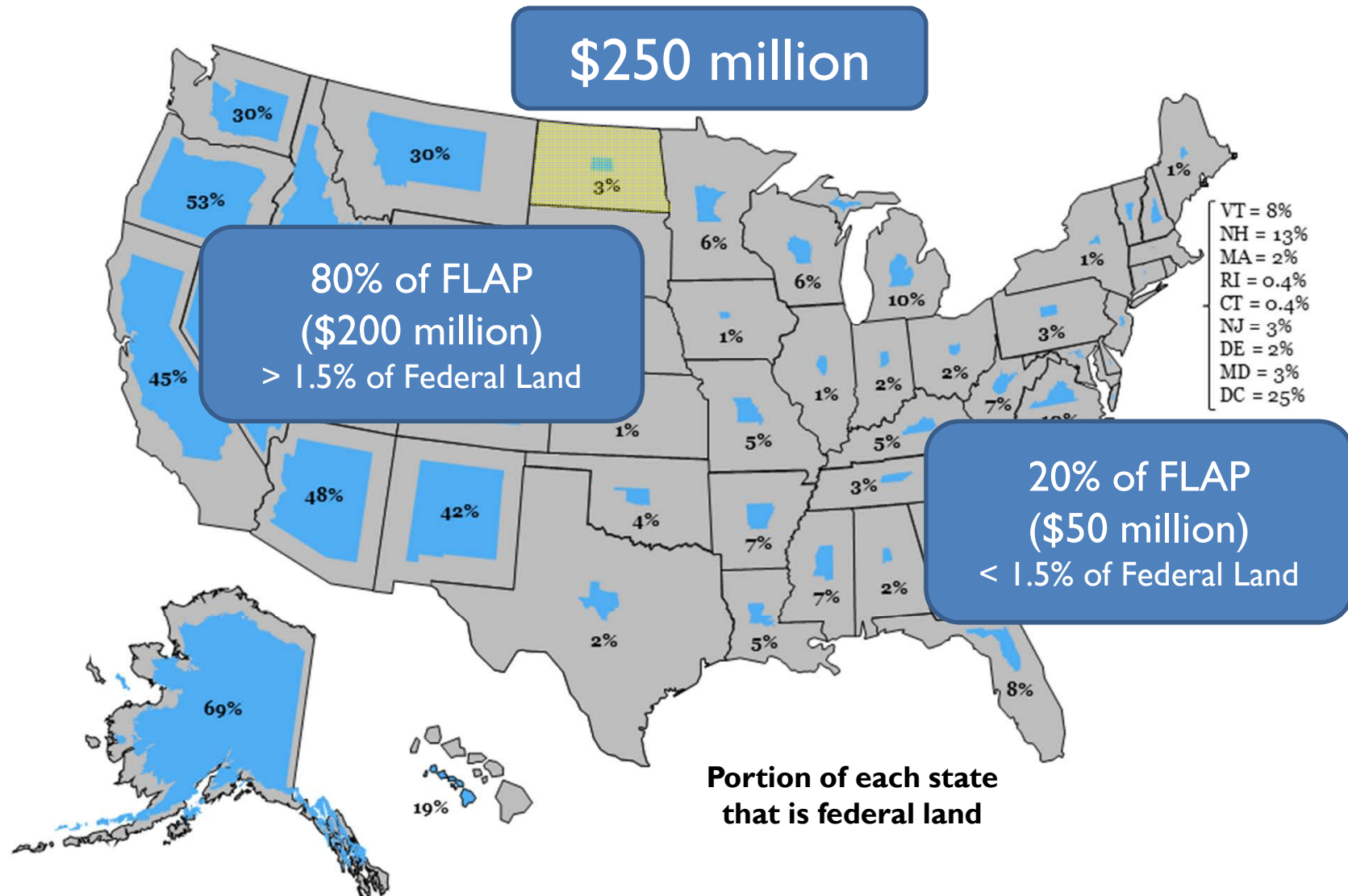
- **Improve transportation facilities** that provide access to, are adjacent to, or are located within Federal lands
- Emphasis on **high-use Federal recreation sites** and **Federal economic generators**
- **Supplements State and local resources** for public roads, transit systems, and other transportation facilities

FLAP Basics - FAQ's

- #1 How are the FLAP funds allocated?
- #2 Who makes the programming decisions?
- #3 What are the eligibility requirements?
- #4 What are the evaluation criteria?
- #5 What types of projects get selected?
- #6 Is FLAP different from grant programs?
- #7 What are the local match requirements?
- #8 How do I get my Project in this Program?
- #9 Application Questions and Help
- #10 What is the process if my project is selected?

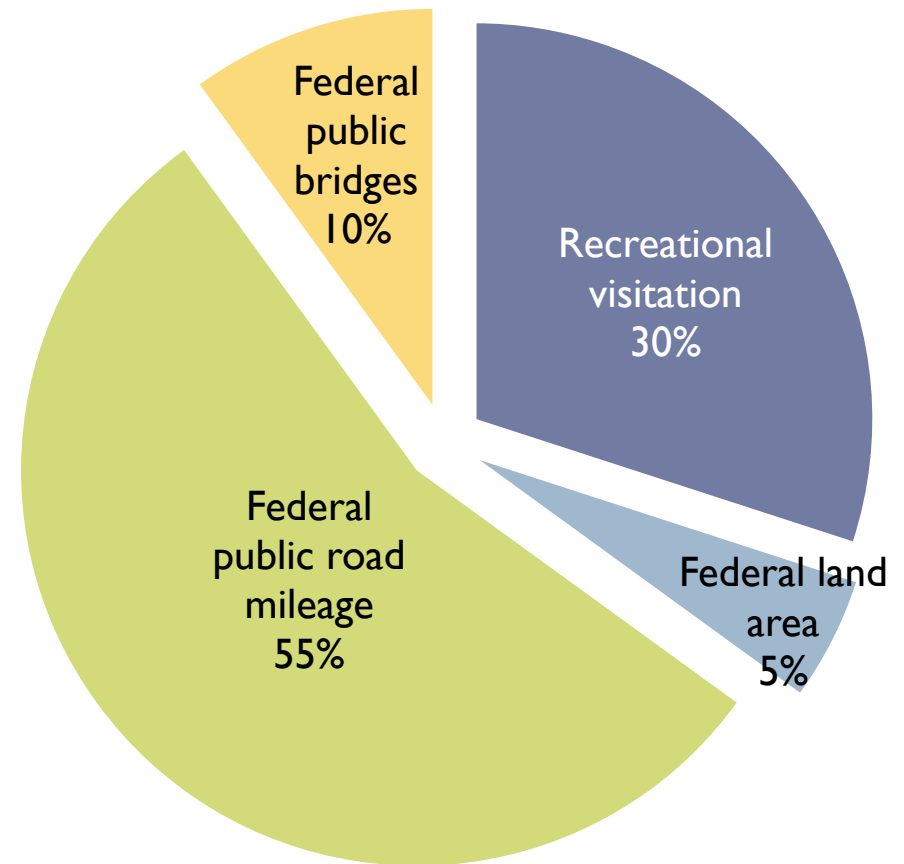


#1 How are FLAP Funds Allocated?



#1 How are FLAP Funds Allocated?

State	Funding (FY16)
30. AL	\$1.15 M
31. PA	\$1.12 M
32. WV	\$1.02 M
33. OK	\$1.00 M
34. ND	\$969 K
35. IL	\$809 K
36. OH	\$617 K
37. KS	\$526 K



#2 Who Makes Programming Decisions?

- The Programming Decisions Committee (PDC) in each state
- Members include representatives from:
 - FHWA - Federal Lands Highway Division Office
 - State DOT (ND – NDDOT)
 - An appropriate political subdivision of the State (ND – North Dakota Association of Counties (NDACo))
- The PDC in each State develops their own processes and evaluation criteria



#3 What are the Eligibility Requirements?

- Public highway, road, bridge, trail or transit system
 - Located on, is adjacent to, or provides access to Federal lands
 - Title or maintenance responsibility is vested with State, County, Local Government, or Tribe
 - Local match requirements met
 - Endorsed and supported by FLMA



#3 What Types of Projects are Eligible?

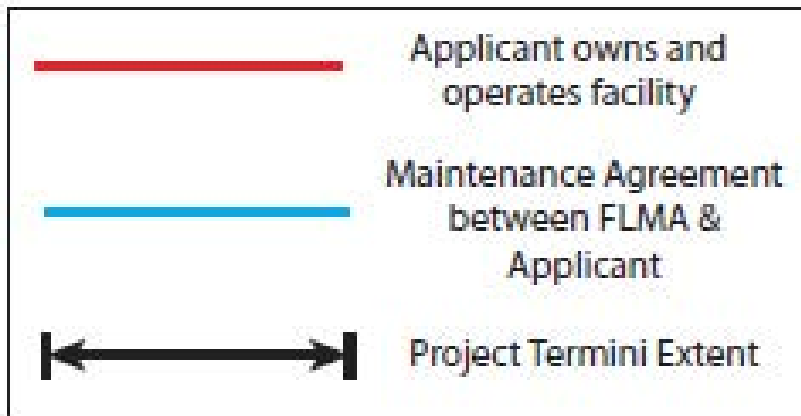
- Per legislation: Eligible activities for transportation facilities located on or adjacent to, or that provide access to, Federal lands include:
 - Rehabilitation / Restoration / Construction / Reconstruction
 - Engineering
 - Preventative Maintenance
 - Operation and maintenance of transit facilities
 - Planning & Research
 - Any transportation project eligible for assistance under Title 23



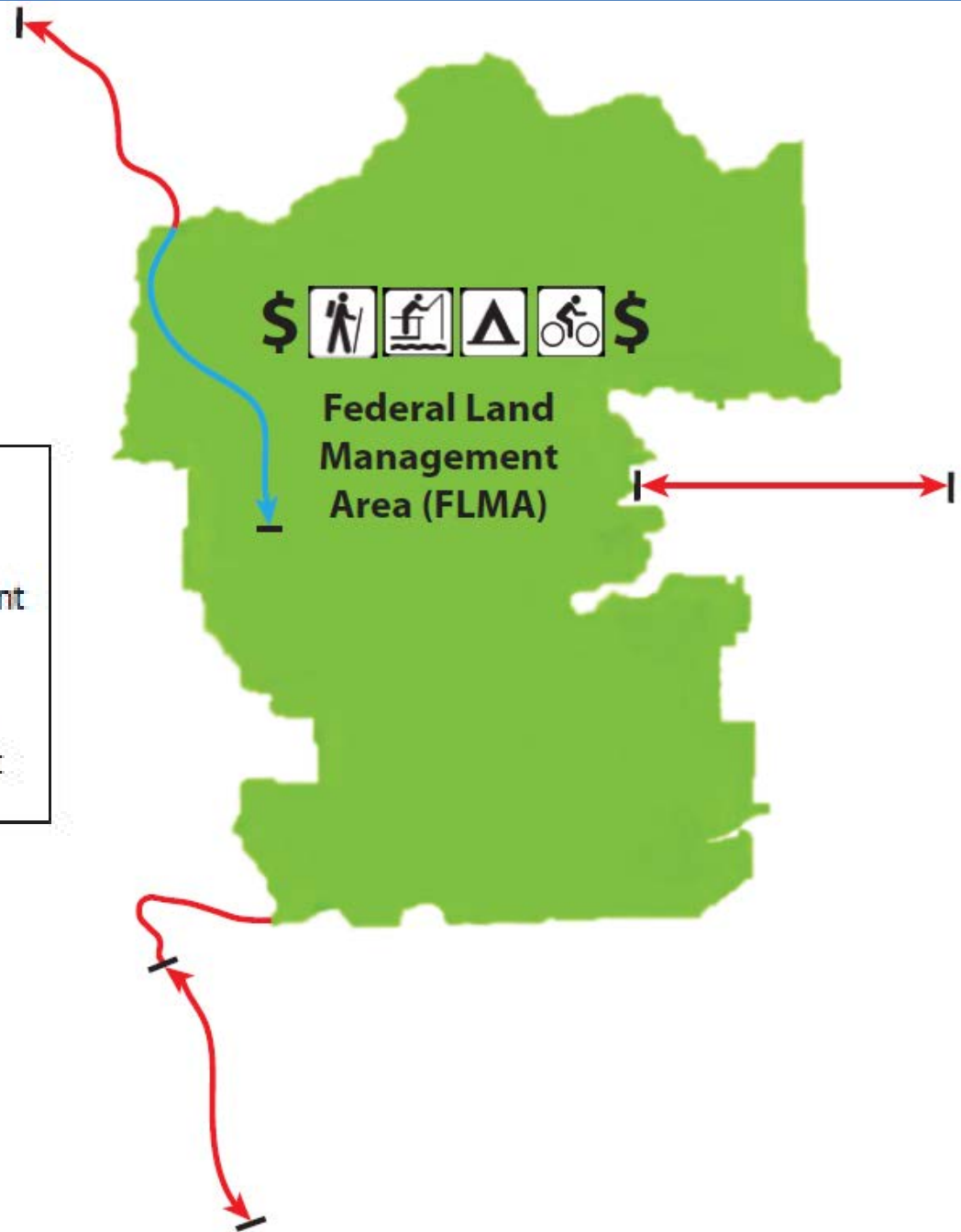
#3 What Types of Projects are Eligible?

- Per legislation: Preference must be given to transportation facilities providing access to Federal high-use recreation sites and economic generators:
 - Federal recreation site is any site that can be used by the public to recreate on federal public lands.
 - High-use is relative to the region and/or local area and the relative use the site gets per the local and/or regional population base.
 - Federal economic generator refers to any use of/on federal lands that results in economy generation for the local community and/or region.

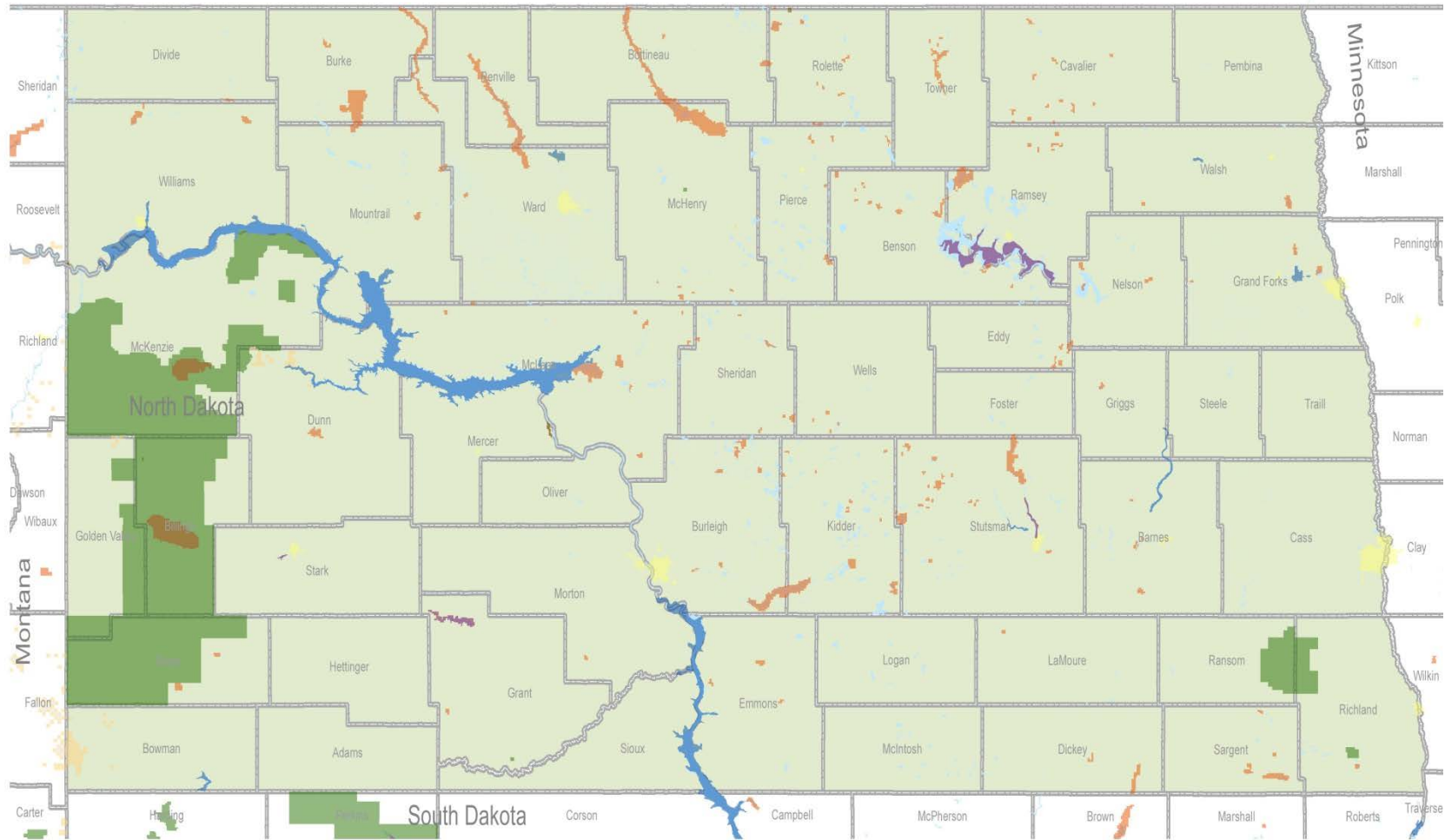
#3 Common Eligibility Scenarios



Note: Tribal roads maintained by a tribe are eligible BUT the roadway must access Federal Lands other than tribal (ex. NPS, FWS, etc.). Tribal lands are not eligible federal lands as the destination for this program.

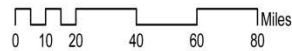


Federal Lands in North Dakota



Legend

- Federal Lands**
- FS
- BLM
- BOR
- DOD
- FWS
- NPS
- Other
- Urbanized Areas
- County Boundaries



Federal Lands in North Dakota

North Dakota Federal Land Management Unit Location		
Unit Name	FLMA	County
Lake Ashtabula	USACE	Barnes, Griggs
Homme Lake	USACE	Walsh
Bowman-Haley Lake	USACE	Bowman
Lake Sakakawea	USACE	McKenzie, Williams, Mountrail, Dunn,
Pipestem Lake	USACE	Stutsman
Lake Oahe	USACE	Morton, Burleigh,
North Dakota Field Office	BLM	McKenzie, Dunn, Golden Valley, Billings,
Slade National Wildlife Refuge	FWS	Kidder
Chase Lake National Wildlife Refuge	FWS	Stutsman
Audubon National Wildlife Refuge	FWS	McLean
Lake Otis National Wildlife Refuge	FWS	McLean
Sullys Hill National Game Preserve	FWS	Benson
Des Lacs National Wildlife Refuge	FWS	
J.Clark Salyer National Wildlife Refuge	FWS	
Sheyenne Lake National Wildlife Refuge	FWS	
Arrowwood National Wildlife Refuge	FWS	
Lostwood National Wildlife Refuge	FWS	
Upper Souris National Wildlife Refuge	FWS	
Rose Lake National Wildlife Refuge	FWS	Nelson
School Section Lake National Wildlife Refuge	FWS	Rolette
Kellys Slough National Wildlife Refuge	FWS	Grand Forks
Wood Lake National Wildlife Refuge	FWS	Benson
Storm Lake National Wildlife Refuge	FWS	Sargent
Tewaukon National Wildlife Refuge	FWS	Sargent
Ardoch National Wildlife Refuge	FWS	Walsh
Wild Rice Lake National Wildlife Refuge	FWS	Sargent
Silver Lake National Wildlife Refuge	FWS	Benson, Ramsey
Rabb Lake National Wildlife Refuge	FWS	Rolette
Stump Lake National Wildlife Refuge	FWS	Nelson
Appert Lake National Wildlife Refuge	FWS	Emmons
Bone Hill National Wildlife Refuge	FWS	LaMoure
Buffalo Lake National Wildlife Refuge	FWS	Pierce
Camp Lake National Wildlife Refuge	FWS	McLean
Canfield Lake National Wildlife Refuge	FWS	Burleigh
Dakota Lake National Wildlife Refuge	FWS	Dickey
Florence Lake National Wildlife Refuge	FWS	Burleigh
Half-Way Lake National Wildlife Refuge	FWS	Stutsman
Hutchinson Lake National Wildlife Refuge	FWS	Kidder

North Dakota Federal Land Management Unit Location		
Unit Name	FLMA	County
Johnson Lake National Wildlife Refuge	FWS	Eddy, Nelson
Little Goose National Wildlife Refuge	FWS	Grand Forks
Lords Lake National Wildlife Refuge	FWS	Bottineau, Rolette
Lost Lake National Wildlife Refuge	FWS	McLean
Brumba National Wildlife Refuge	FWS	Towner
Cottonwood Lake National Wildlife Refuge	FWS	McHenry
Hiddenwood National Wildlife Refuge	FWS	McLean
Lake George National Wildlife Refuge	FWS	Kidder
Lake Ilo National Wildlife Refuge	FWS	Dunn
Lake Nettie National Wildlife Refuge	FWS	McLean
Lake Patricia National Wildlife Refuge	FWS	Morton
Lake Zahl National Wildlife Refuge	FWS	Williams
Lambs Lake National Wildlife Refuge	FWS	Nelson
Maple River National Wildlife Refuge	FWS	Dickey
McLean National Wildlife Refuge	FWS	McLean
Pleasant Lake National Wildlife Refuge	FWS	Benson
	FWS	Towner
	FWS	Mountrail
	FWS	Griggs
	FWS	Barnes
	FWS	Slope
	FWS	Ramsey
	FWS	Grant
Snyder Lake National Wildlife Refuge	FWS	Towner
Springwater National Wildlife Refuge	FWS	Emmons
Stoney Slough National Wildlife Refuge	FWS	Barnes
Sunburst Lake National Wildlife Refuge	FWS	Emmons
Tomahawk National Wildlife Refuge	FWS	Barnes
White Lake National Wildlife Refuge	FWS	Slope
Willow Lake National Wildlife Refuge	FWS	Rolette
Wintering River National Wildlife Refuge	FWS	McHenry
Kulm Wetland Management District	FWS	LaMoure
Devils Lake Wetland Management District	FWS	Ramsey
Valley City Wetland Management District	FWS	Barnes
Crosby Wetland Management District	FWS	Divide
Fort Union Trading Post National Historic Site	NPS	Williams
Independence National Historic Park	NPS	Rolette
Knife River Indian Villages National Historic Site	NPS	Mercer
Theodore Roosevelt National Park	NPS	Billings, McKenzie
Cedar River National Grassland	USFS	Grant
Little Missouri National Grassland	USFS	McKenzie, Golden
Sheyenne National Grassland	USFS	Ransom, Richland
U.S. Tree Planting Station	USFS	McHenry
Dickinson Unit	BOR	Stark
Heart Butte Unit	BOR	Grant
Jamestown Dam and Reservoir	BOR	Stutsman

84+ FLMA Units
In 43 Counties

#4 What are the Evaluation Criteria?

- **Meets Program Eligibility**
 - Yes or No
- **Federal Land Management Agency (FLMA) Priority**
 - Priority to local and regional FLMA
- **Access**
 - Access to federal lands with emphasis on high-use recreation sites and/or federal economic generators
 - Improves access for motorized, non-motorized (peds, bikes, etc.), emergency vehicles, and/or transit users



#4 What are the Evaluation Criteria?

- **Safety**

- Includes safety improvement(s)
- Improves safety for range of users

- **Preservation**

- Improves condition of a facility or deficient structure

- **Natural Resource Protection**

- Wildlife connectivity
- Improves natural habitat(s)
- Watershed protection



#4 What are the Evaluation Criteria?

- **Funding**

- Leveraging/overmatch of FLAP funding

- **Program Risk**

- Project cost and scope reasonable?
- Project will meet federal requirements
- Delivery risk(s)
 - NEPA
 - ROW acquisition
 - Utility relocation
 - etc.



#5 What Types of Projects get Selected?

- Well developed applications with reasonable scope and cost for projects that meet the program goals
- Projects of appropriate scale/size
 - Roughly - \$500,000 to \$3,000,000 in ND
- Typical projects selected include:
 - Roadway realignment & reconstruction
 - Pavement rehabilitation (ex. pulverize and overlay)
 - Roadway widening
 - To improved safety, provide additional capacity, meet minimum standards, provide bike and/or pedestrian facilities, etc.
 - Bridge replacement



**PDC's set selection criteria and have the ultimate programming decision*

#5 What Types of Projects get Selected?



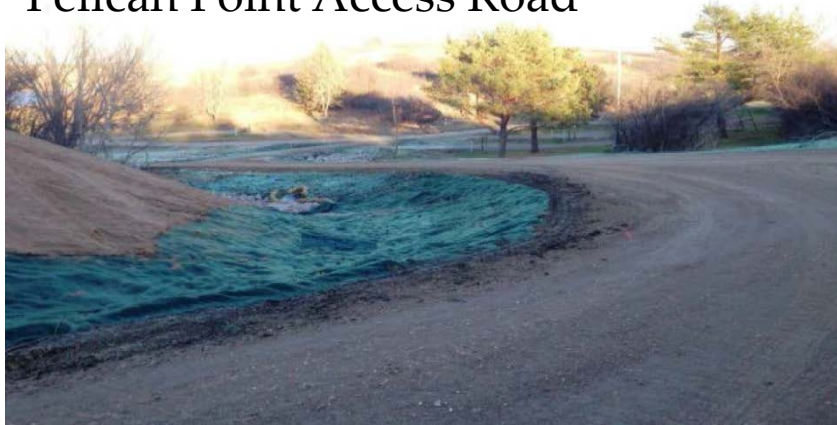
- Sargent County
- Access to Tewaukon NWR
 - Local match provided by FWS
- Replacement of washed out bridge with box culverts
- Total Project Costs - \$762K

- McLean County
- Access to Audubon NWR
- Rehabilitation, widening, and raising grade of 1.7 miles of gravel road
- Total Project Costs - \$807K



#5 What Types of Projects get Selected?

Pelican Point Access Road



- Stutsman County
- Access to BLM Lands/Pelican Point CG
- New access road to Campground
- Total Project Costs - \$723K

- Stark County
- Patterson Lake (BOR)
- Pavement rehabilitation and safety improvements at RR crossing
- Total Project Costs - \$524K

Patterson Lake Access Rd.



#5 What Types of Projects get Selected?



- Ward County
- Access to Des Lacs NWR
- Replacement of bridge over the Des Lacs River along with roadway approaches
- Total Project Costs - \$2.35M

#6 Is FLAP Different from Grant Programs?

- Most grant programs are economic aid/financial assistance programs where the federal government provides funding to a local agency for them to carry out a public purpose
- The Federal Lands Access Program is typically delivered by Federal Lands Highway Division “Cradle to Grave”
 - Full service project delivery– cradle to grave
 - Project Development
 - Acquisition and Contracting
 - Construction Administration
 - Strong partnership with local agencies and FLMA’s
 - Meets FLH mission to deliver projects on and accessing federal lands



#7 What are the Local Match Requirements?

- Federal share of a project to be determined in accordance with 23 U.S.C. 120.
 - Sliding scale by state based on amt. of publicly owned land (80% to 95%)
 - North Dakota – 80.93% (min. local match required is 19.07%)
- Other Federal funds (Title 23 or 49) may NOT be used as minimum match
 - Exception, FLTP (FWS, NPS, etc.) and TTP Title 23 funds may be used
- Hard match (cash) is preferred
 - PDC will allow some other types
 - Typically allowed - ROW acquisition & utility relocation
 - Not allowed - In-kind services, labor, equipment, etc.



#7 What are the Local Match Requirements?

- Local share can be tapered (delayed) if approved by CFLHD and the PDC if it results one or more of the following (follows Federal Aid procedure):
 - Use of tapered match would result in an earlier project completion (when compared to the use of traditional match procedures)
 - Project costs would be reduced
 - Would provide for additional non-Federal funds to be leveraged for the project
- Overmatch and/or leveraging of other fund sources is part of the evaluation criteria

#8 How do I get my Project in this Program?



North Dakota ×

Call for Projects is Closed

Tentative Next Call for Projects: February 2, 2017
FLH Division: CFLHD
FLAP Funding Allocation by FY: \$990,000.00
Local Match %: 19.07%
Final Application Deadline: May 12, 2017
Call for Projects Contact: Morgan Malley
Title: Transportation Planner
Email: morgan.malley@dot.gov
Phone: 720-963-3605
For Additional Questions Contact: Chris Longley
Additional Contact Title: FLAP Coordinator
Additional Contact Email: christopher.longley@dot.gov

[View All North Dakota FLAP Information](#)

- ND FLAP *Call for Projects* will open on 2/2/2017 and will close on 5/12/17
 - Program \$5-\$6 M for Constr. in 2019 – 2022
 - \$3M in current highway bill
 - Shortlist Projects in June 2017
- Check webpage for updates as well as more detailed program information, Q&A, guidance, etc.

<http://flh.fhwa.dot.gov/programs/flap/>

#9 Application Questions and Help

- Attend webinars - date/time to be posted on webpage once call is open
 - Tips and tricks on application submission
 - Overview of evaluation criteria and what PDC is looking for
 - How to apply for projects that are part of multi-phase plan
 - Cost estimating
 - Process if selected
 - Question and answers



#10 Process if my Project is Selected?

- PDC selects shortlisted projects
- Reimbursable agreement between CFL and local agency
 - Required match of scoping efforts
- CFL scopes project with applicant and FLMA
- PDC reviews scoping documents and determines if project will be placed in the final program



FLAP Contacts

- FLAP CFLHD Contacts

- CFLHD, Chris Longley, FLAP Program Manager
Christopher.Longley@dot.gov , 720-963-3733

- CFLHD, Morgan Malley, FLAP Lead Planner
Morgan.Malley@dot.gov , 720-963-3605

- Additional FLAP Information

<http://flh.fhwa.dot.gov/programs/flap/>



Federal Lands Access Program Questions?

